

11th Award “Best Practice in Citizen Participation”



Diputación de Gipuzkoa

A. BASIC DATA OF THE EXPERIENCE:

<i>Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa.</i>		
City: <i>Historical Territory of Gipuzkoa.</i>		
Promoter: Gipuzkoa Provincial Government		
Country: Spain		
Starting: 18/1/2017	Ending: In force.	
Population: 710.000		
Area: 1.980 km ²		
Population density: 356,1 hab./ km ²		
Per capita income: 19.880 €.		
Main economic sector: Services (63.80%) and Industrial (28.60%).		
Kind of experience:	Council	X
Territorial scope	territory set	X
Thematic scope	Governance	
	Education	
	Transport	
	Urban Management	
	Health	
	Security	
	Environment and/or urban agriculture	
	New social movements and associations	
	Culture	
	Housing	
	Creation of employment	
	Decentralization	
	Local development	
	Trainig	
	Economic and finces	
	Legal regulations	
	Social inclusion	
All		X
Others		

B. FUNCTIONING

DESCRIPTION OF THE CONTEXT

The Diputación Foral de Gipuzkoa pays special attention to the Governances



11th Award "Best Practice in Citizen Participation"

Diputación de Gipuzkoa

and the effective incorporation of the citizen participation in its daily management. The creation and configuration of the Governance and Communication with society Department, which depends on the Citizen Participation Direction and the "Good Governance Strategy" included in the Strategic Plan of Management for the 2015-2019 term is a good example of it.

The "Good Governance Strategy" advocates transforming forms of governance and making Good Governance the hallmark of the Provincial Council of Gipuzkoa, opening up new channels of participation for this purpose.

This strategy means a new way of government which incorporates an horizontal and decentralized vision of its exercise and a full development of the work in a network, conceived as an interinstitutional tool of cooperation and impulse of citizens participation policies.

The Strategic Plan of Management for the 2015-2019 raises the need to "establish an open relationship with citizens" as a general objective and, within this objective, the Council of Town Councils is set up for participation in networking and recognition of good practices in this area.

This interinstitutional space, with some precedents opened in the last term, even no formalized from the institutional point of view, case of "Herritarrekin Sarea", wants to go further than the conventional logic of functioning of the organs that traditionally institutionalize participation.

This Interinstitutional Space of Citizen Participation of the Historic Territory in Gipuzkoa has now as an objective to build, through a process of effective institutionalization, an interinstitutional network or space of which the Provincial Council of Gipuzkoa and the municipalities of the Historical Territory form part, although other local entities of Gipuzkoa can occasionally incorporate and take active part of the interinstitutional network.

The creation or institutionalization of this space has in this moments a much more deeper because it coincides in time with the recent approval of Law 2/2016, of 7 April, on Local Institutions of the Basque Country, which includes in chapter IV, Title VI, a detailed and exhaustive regulation on Citizen Participation applicable to Gipuzkoa local entities and especially to their municipalities.

A regulation that develops and details a new normative framework of citizen participation that must necessarily encourage the development of this transversal policy in the municipalities of Gipuzkoa and reinforce the role of citizens in the promotion, design, execution and evaluation of local public policies.

11th Award "Best Practice in Citizen Participation"



Diputación de Gipuzkoa

Strategic Plan for the Management in the term 2015-2019:

<http://w390w.gipuzkoa.net/WAS/CORP/DPDOficinaPrensaDigitalWEB/descarga.do?JcPK/nCEm1E/g/5ZL0Tl10/o0ctvZZ2FARvn9Axxs5F0JnaaQg53w==>

Law 2/2016, of 7 April, on Local Institutions of the Basque Country

<https://www.euskadi.eus/y22-bopv/es/bopv2/datos/2016/04/1601544a.pdf>

FORAL DECREE 1/2017, of 17 January, establishing the Interinstitutional Space for Citizen Participation of the Historical Territory of Gipuzkoa.

<https://ssl4.gipuzkoa.net/castell/bog/2017/01/23/c1700361.htm>

OBJECTIVES

The objectives of the Interinstitutional Space of Citizen Participation and Historic Territory in Gipuzkoa are:

1. To work in the development of the citizen participation as a transversal scope of transversal action of the Provincial Council and of the local entities of the Historical Territory of Gipuzkoa.
2. To promote the dialogue and impulse of the policies of citizen participation, the exchange of experiences and good practices and the reciprocal learning.
3. To articulate an interinstitutional meeting space or network that aims to promote citizen participation policies to strengthen relations between citizens and their institutions.
4. To establish an space for the exchange of experiences and good practices of the different institutions in matter of citizen participation promoting an institutional community of reciprocal learning and institutional improvement.
5. To articulate channels of assistance and technical cooperation for the correct exercise and fulfillment of the normative obligations, the approval of regulations, ordinances, as well as the implementation of methodologies, processes and instruments of citizen participation by the institutions.
6. To serve as a channel to help in determining the subsidy policy of the Provincial Government in the area of citizen participation.
7. To promote training programs and specialized seminars that reinforce the institutional competencies of the public positions and develop the professional competences of local and regional managerial and technical personnel in matters of citizen participation.

DESCRIPTION OF THE EXPERIENCE

11th Award "Best Practice in Citizen Participation"



Diputación de Gipuzkoa

The Interinstitutional Space of Citizen Participation is governed by principles of antiformalism and flexibility in the definition of bodies and structures. The organizational norms of space may create new structures, adapt existing ones or open forums of different character to those originally planned.

The structure of this space is:

A.NEEDED STRUCTURES

A.1. General Space or plenary.

The General Space or Plenary is the body that brings together all the institutional actors that are part of Space. The activities developed are:

- A. To know and inform the basic lines of the subsidies that the Provincial Council intends to approve in matters of citizen participation and that they are directed to the municipalities and to the rest of local entities.
- B. Define the main lines of activities and benefits that must be promoted from this Space.
- C. Receive detailed information on all activities and benefits in this area driven from the Executive Space and the agreements or proposals of the Technical Forums.
- D. Propose to the Provincial Council of Gipuzkoa the budget to be allocated to the Interinstitutional Space.
- E. To approve the internal regulation of organization and operation of the Space.
- F. To approve the annual report of activities.
- G. Appoint the three persons holding the mayor's office or a council that will be members of the Executive Area representing the municipalities. In this vote only the members representing the municipalities and not those of the Provincial Council will intervene.

The General Space or Plenary shall be convened at least annually. However, after a first call it may be agreed that meetings are held on a biannual basis

A.2. Executive Space

The Executive Space adopts, at the proposal of the Technical Forums, all kinds of agreements that are not reserved to the competence of the General Space or Plenary. It has as functions

- A. To promote the elaboration of municipal regulations or ordinances in matters of citizen participation.
- B. Define methodologies of participatory-type processes of type-agreements

11th Award “Best Practice in Citizen Participation”



Diputación de Gipuzkoa

of participatory deliberation of municipal character and of the rest of local entities.

- C. Provide support for the creation of registers of citizen participation entities promoted by municipalities or other local entities.
- D. Design model-types of participation in the elaboration of the general normative dispositions of the municipalities and of the rest of local entities.
- E. Develop methodology and standard instruments of citizen participation, particularly in what concerns popular consultations, sectoral or territorial consultations, open consultations, as well as providing technical support in the field of information technologies and telematic means to make effective such instruments.
- F. Foster the development of municipal organizational structures and other local entities of a transversal nature in terms of citizen participation and support the political and technical levels of municipalities.
- G. Exercise any other activity, attribution or function recognized by the rules or that has a direct relationship with the object and purposes of the Space and helps to promote citizen participation.

B. TECHNICAL FORUMS

Spaces for the debate, articulation of measures and elaboration of projects and regulations, mainly oriented to elaborate proposals directed to the necessary structures of the Space with the purpose of strengthening the policies of citizen participation of the city councils and other local entities of Gipuzkoa and the regional institution.

It will be possible to set up study and analysis groups, to promote workshops or seminars and to include experts in the different areas of citizen participation.

The composition of each of these spaces is governed by the provisions of Decree 1/2017 of 17 January establishing the Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa and by the organizational rules that are approved by the General Space or Plenary on the proposal of the Executive Space and which will be published in the Official Gazette of Gipuzkoa.

LEADERSHIP OF THE INITIATIVE AND CORRESPONSIBILITY OF THE DIFFERENT ACTORS.

Governance and Communication with Society Department has the following responsibilities:

- A. Participate actively in the bodies and structures of Space, both in the field political and technical.
- B. Boost the operation of the Space.

11th Award “Best Practice in Citizen Participation”

Diputación de Gipuzkoa

- C. Define the lines of subsidy in terms of citizen participation that promotes in favor of local entities and propose their deliberation and knowledge by the competent bodies or structures of Space.
- D. Propose specific programs of participation, training programs, meetings, seminars or other training activities, for discussion and agreement by the relevant bodies or structures of Space.
- E. Contribute to the Space those good practices in terms of participation that the Provincial Council has set in motion and can enrich the knowledge of the institutions that are part of it and improve the provincial or municipal policies for citizen participation.
- F. Propose methodological guides or any other instruments or tools that facilitate citizen participation.
- G. Provide technical assistance and cooperation to municipalities and other local entities in the area of citizen participation, especially to municipalities with less population or lack the resources or means to promote these policies.
- H. Dynamize the Space through existing structures and coordinate, where appropriate, the Technical Forums.

Only for budgetary purposes and, as the case may be, resources allocation, this Area is attached to the Department of Governance and Communication with the Society of the Provincial Council.

The tasks, functions and responsibilities of each of the actors that are part of this space is governed by the provisions of Decree 1/2017 of January 17, establishing the Interinstitutional Space for Citizen Participation in the Historical Territory Of Gipuzkoa and by the norms of organization that are approved by the General Space or Plenary on proposal of the Executive Space.

TRANSVERSALITY AND COORDINATION WITH OTHER ENTITIES OR WITH OTHER DEPARTMENTS OF THE SAME MUNICIPAL GOVERNMENT.

The Strategic Management Plan for the 2015-2019 mandate of the Diputación Foral de Gipuzkoa includes among its commitments to improve and modernize the work methods and management systems of the Regional Government, acting in a totally transversal way; And empower the public servant of DFG, promoting a framework that facilitates the progressive transformation of the organization and its capacities, relying on people as protagonists of change.

The Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa assumes this commitment by integrating the coordination between the different entities that make up this space and with other networks of similar nature as an intrinsic part of the nature, composition and functions attributed to it.

11th Award “Best Practice in Citizen Participation”



Diputación de Gipuzkoa

An example of this is the creation of a bilateral Commission for the coordination of citizen participation policies between the Diputación Foral de Gipuzkoa and the Association of EUDEL Basque Municipalities.

This bilateral Commission is assigned as functions:

- ✓ Coordinate those powers of the Interinstitutional Space for Citizen Participation whose effects may affect all the Basque municipalities or which involve the implementation of participatory methodologies, normative projects, training programs or any other instrument that may have applicability in municipalities of the other Historical Territories.
- ✓ To promote or facilitate a better EUDEL coordination of the territorial policies of participation in the Basque municipalities.
- ✓ To exchange information on the initiatives and activities carried out in the field of participation and propose, where appropriate, EUDEL participation in the Technical Forums and structures created within the framework of this Interinstitutional Space, or the participation of the Provincial Council of Gipuzkoa, representing Of the Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa, in which they can be created in EUDEL.

C. METHODOLOGY

DESCRIPTION OF THE METHODOLOGY AND PARTICIPATION MECHANISMS IMPLEMENTED IN THE DIFFERENT PHASES OF THE PROCESS:

The Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa has a General Space or Plenary, which acts as the starter of the process of construction of the Space and that later acquires an intermittent and less effective role.

The protagonism is transferred in favor of the Executive Space, reduced in its composition with the purpose of making it the real engine of the network that is constituted of a multilevel institutional scope that has among its priority objectives to guarantee the effectiveness of municipal participation, although with a few Functional attributions in what affects activities and, where appropriate, benefits, of high level, especially in what affects the municipalities, and with a preponderance multilevel.

The Executive Space and its own functional activity is fed by the technical

11th Award “Best Practice in Citizen Participation”

Diputación de Gipuzkoa

Forums, which are the areas of interrelation where the different proposals are prepared that are later raised to the Plenary or, as the case may be, to the Executive Space. In these Forums of a technical nature we work on the aspects of citizen participation at the municipal level, although with an undeniable interrelation with everything that is done or promoted from the Provincial Council.

D. ECONOMICAL RESOURCES

BUDGET

The budget allocated during the 2017 financial year for the financing of the various activities carried out within the framework of the Interinstitutional Space for Citizen Participation of the Historical Territory of Gipuzkoa (Meetings, workshops, training programs, counseling services to municipalities, Etc.) amounts to € 244,886.

FINANCING STRATEGY

The Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa has organizational autonomy and independence in its structuring and operation. Only for budgetary purposes and, as the case may be, resources allocation, is attached to the Department of Governance and Communication with the Society of the Provincial Council.

It will count on a budget endowed by the Provincial Council of Gipuzkoa so that the different local entities participating in this Space will impel and continue to develop in their respective municipalities policies of citizen participation.

The Regional Directorate of Citizen Participation under the Department of Governance and Communication with the Society will provide the material and personal resources necessary to provide material, technical, administrative and financial assistance to the Interinstitutional Space for Citizen Participation, so that they can carry out the functions they have Attributed.



11th Award “Best Practice in Citizen Participation”

Diputación de Gipuzkoa

E. DISSEMINATION OF INFORMATION AND RETURN TO PARTICIPANTS

DESCRIPTION OF THE DIFFUSED INFORMATION DURING THE PROCESS

All the activity that takes place within the framework of the Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa is accompanied by its corresponding documentation and generates a series of results and conclusions that are transferred to public formats and accessible.

Minutes of meetings and workshops, activity reports, conference materials, guides and workshops etc. Incorporate easy reading criteria (or, failing that, present versions in that format) to facilitate their understanding.

As an example of this, the minutes of the workshops held with technical staff and responsible political positions in citizen participation of large municipalities (more than 10,000 inhabitants), medium (2,000-10,000 inhabitants) and small (less than 2,000 inhabitants) to complete A map of the activities in the field that they have developed or are developing to date, identify next challenges and, along with that, the needs that arise to reach them).

Note: Attached to Annexes 1, 2 and 3 are the minutes of the workshops held with political leaders and technical staff on participation.

RETURN TO PARTICIPANTS

The persons participating in the Interinstitutional Space for Citizen Participation (holder of the department responsible for citizen participation or person to whom it delegates, holder of the governing body of the Provincial Council responsible for citizen participation and other public office of the Provincial Council, Each municipality that holds the mayor's office or the council competent in the matter of citizen participation, local and provincial managerial and technical personnel in matters of citizen participation, etc.) are informed in a permanent and continuous way of the different activities developed within the return process Planned in its implementation.

The documentation generated (Actas, Memories of activities, materials of conferences, guides, etc.) is public and accessible both for members of the Interinstitutional Space and for citizenship in different formats and through different channels (web, paper, etc.)

11th Award “Best Practice in Citizen Participation”

Diputació de Gipuzkoa

F. RESULTS

TOTAL NUMBER OF PARTICIPANTS IN THE PROCESS AND PERCENTAGE OF THE TOTAL POPULATION TARGET. PROFILE OF THE PARTICIPANTS.

The Interinstitutional Space of Citizen Participation of the Historical Territory of Gipuzkoa aims to build an inter-institutional network or space of which the Provincial Council of Gipuzkoa and the municipalities of the Historical Territory form part, although the rest of Local entities of Gipuzkoa different from the municipalities that voluntarily wants to add.

The two main levels of government (Provincial Council and municipalities) are represented, as well as, if applicable, those other local Gipuzkoan entities that can be added to it.

To date, political representatives (mayors and councilors) and technical personnel responsible for citizen participation have participated in 42 municipalities. The short-medium term objective is to have representation of all the municipalities of the Historical Territory of Gipuzkoa and the rest of local entities of Gipuzkoa different from the municipalities that show interest in joining this initiative.

IMPACT ON PUBLIC POLICY.

This Interinstitutional Space for Citizen Participation serves as a technical cooperation instrument and vehicle for support or support to municipalities and other local entities of the Historical Territory in what concerns the implementation of the regulatory measures provided for in Law 2 / 2016, of April 7, of Local Institutions of Euskadi. The Space will promote and, where appropriate, guarantee the following activities and benefits:.

- a) To promote the elaboration of regulations or municipal ordinances in matters of citizen participation that develop what is foreseen in Chapter IV, Title VI, of the Law of Local Institutions of Euskadi.
- b) Provide support for the creation, where appropriate, of citizen participation entities promoted by municipalities or other local entities, as well as to comply with the requirements set forth in articles 70 and 71 of Law 2/2016, of 7 of April, of Local Institutions of Euskadi.
- c) Design model-types of participation in the elaboration of the general normative dispositions of the municipalities and of the rest of local entities.

This legislation on citizen participation in the Law on Local Institutions also has a strong influence on many of its aspects (for example, in what concerns



11th Award “Best Practice in Citizen Participation”

Diputación de Gipuzkoa

participatory processes) of Norma Foral 1/2010, of July 8, on Citizen participation, so that networking and the inter-institutional exchange space that is promoted through this provincial decree can enrich bi-directional to the regional institution and local institutions, also serving as a test bench for the modification of the Formal rule, which the Strategic Management Plan 2015-2019 also promotes.

On the other hand, the commissioning of the bilateral Commission for the coordination of citizen participation policies between the Diputación Foral de Gipuzkoa and the Association of EUDEL Basque Municipalities has among its functions to coordinate those powers of the Interinstitutional Space of Citizen Participation whose effects may affect The whole of the Basque municipalities or involving the implementation of participative methodologies, normative projects, training programs or any other instrument that may have applicability in municipalities of the other Historical Territories.

IMPACT ON ACTORS. CULTURAL EFFECTS ON THE PARTICIPANTS AND ALSO IN THE MUNICIPAL GOVERNMENT (TECHNICAL, POLITICAL ...)

The Interinstitutional Space for Citizen Participation in the Historical Territory of Gipuzkoa promotes a series of initiatives with obvious impact on the participants because:

- It offers training programs and specialized seminars that reinforce the institutional competencies of the public positions and develop the professional competences of the local and local managerial and technical personnel in matters of citizen participation.
- It consists of study and analysis groups, workshops and seminars and incorporates experts in the different areas of citizen participation.
- It establishes channels of exchange, assistance and technical cooperation for the correct exercise and fulfillment of the normative obligations, and the implementation of methodologies, processes and instruments of citizen participation.

IMPACT ON THE OUTSIDE. THE EXPERIENCE IS TRANSFERABLE OR REPLICABLE IN ANOTHER CITY, IN ANOTHER ORGANIZATION ETC.

The construction of an Interinstitutional Space of Citizen Participation of supra-local scope (regional, state, etc.) conceived as a field of exchange of good practices and institutional support to municipalities (especially to those with more difficulties or deficiencies in this matter) and place Of meeting and proposal to reinforce effective citizen participation in the territory, building networks or spaces where good practices can be shared, seeking synergies and feedback on the processes of citizen participation is a perfectly transferable or replicable experience in any other territory and perfectly

11th Award "Best Practice in Citizen Participation"

Diputación de Gipuzkoa

feasible because in Its design takes into account the economic, technical, organizational and sociopolitical context in which it is to be carried out.

An initiative of this scope and nature implies a substantive improvement of the trust of the citizens in the institutions as they become actors of the political exercise, able to create political and social reality, thus betting on co-operation and collaborative Governance.

G. EVALUATION

BRIEF DESCRIPTION OF WHAT TYPES OF PROCESS EVALUATION HAS BEEN FORECASTED (INTERNAL / EXTERNAL), ENTITY TO BE CARRIED OUT AND PARAMETERS TO BE MEASURED.

The Interinstitutional Space for Citizen Participation establishes effective monitoring and evaluation mechanisms based on the formulation of a series of quality criteria and the elaboration of a set of monitoring and evaluation indicators.

The Technical Forums have the obligation to finalize the exercise of the different ones to make a report-balance of the activities carried out during the exercise, as well as to report them to the Executive Space and the General Space.

The General Space or Plenary receives detailed information on all the activities and services in this area driven by the Executive Space and the agreements or proposals of the Technical Forums.

Specific programs of participation, training programs, meetings, seminars, training activities, etc. Developed within the framework of the activity carried out in the Interinstitutional Space for Citizen Participation, have a methodology for evaluating the quality of the participatory process based on a battery of proven and validated indicators to ensure compliance with a series of quality criteria:

- ✓ Criteria related to the coordination of the initiative: Degree of agreement, transversality, leadership, integration and interaction with local participation dynamics, clarity of objectives, resources.
- ✓ Criteria related to the level and nature of the participating citizenship: Extension, diversity, representation, gender, linguistic equality.
- ✓ Criteria with the methodology used: Degree of participation, capacity of proposal, quality of the information, quality of the deliberation.



11th Award “Best Practice in Citizen Participation”

Diputación de Gipuzkoa

H. RESUMEN Y CONCLUSIONES

OUTSTANDING EXPERIENCE ELEMENTS.

It is a space whose structure and functioning are perfectly defined, regulated and legislated in the DECREE FORAL 1/2017, of January 17, which creates the Interinstitutional Space for Citizen Participation of the Historical Territory of Gipuzkoa in which its planning is defined , Coordination and assignment of responsibilities.

- It fosters networking, exchange and joint learning through different experiences promoted from the two main levels of government represented in this Interinstitutional Space (Provincial Council and municipalities).
- It promotes a model of network operation or meeting place for the exchange of experiences and concerns on this field, in which the Diputación de Gipuzkoa is the institution that promotes cooperation, provides resources and in some cases means and serves as a meeting point for The municipalities of the Historical Territory as far as methodologies, instruments and techniques of citizen participation are concerned.
- It enriches the regional institution and local institutions with a two-way approach.
- It offers a portfolio of services or activities that aim to accompany and assist or assist municipalities in the process of implementation of the Law of Local Institutions of the Basque Country with regard to citizen participation.
- It contributes to achieving greater levels of equality, strengthening citizenship, greater legitimacy and confidence in public authorities and greater efficiency in public management.
- It serves as a test bench for the modification of the current Norma Foral 1/2010, of 8 July, on citizen participation and for the fulfillment of the obligations that the municipalities have in the matter of citizen participation and that appear collected Law 2/2016, Of 7 of April, of Local Institutions of Euskadi.
- Facilitates the exchange of good practices and institutional support to municipalities with more difficulties or deficiencies in this area.
- It deepens the democratic and participatory culture and favors a change of roles of all the actors involved that is based on respect, flexibility, listening, transparency, dialogue, self-criticism and

11th Award "Best Practice in Citizen Participation"

Diputación de Gipuzkoa

constructive criticism.

CHALLENGES TO REACH IN THE FUTURE.

1. To become the meeting place and proposal to reinforce the effective citizen participation in all the Historical Territory of Gipuzkoa.
2. Exercise as a vehicle for cooperation and technical assistance to municipalities in matters of citizen participation.
3. Contribute to activating citizen participation policies and addressing the challenges that local authorities have in relation to: Citizen Participation, eGovernment, resources and technological means to make it effective (especially in sectoral, territorial and open consultations), collaborative transparency Systems of interaction with citizens in the promotion, design, exercise and evaluation of public policies) and codes of particular in what affects the values and principles related to Ethical Governance and Good Governance (transparency, efficiency, etc.) .

REASONS TO CONSIDER IT AS AN INNOVATIVE EXPERIENCE:

1. It is a space whose structure and functioning are perfectly defined, regulated and legislated in the DECREE FORAL 1/2017, of January 17, which creates the Interinstitutional Space for Citizen Participation of the Historical Territory of Gipuzkoa in which its planning is defined , Coordination and assignment of responsibilities.
2. It overcomes the conventional logic of functioning of the organs that traditionally institutionalize participation. It runs away from the traditional system of assigning functions to an organ, because it seeks to foster networking, exchange and joint learning through different experiences driven from the two main levels of government represented in this Interinstitutional Space.
3. Its structure is based on anti-formalism criteria and flexibility in its configuration, in line with its formal and material distancing from the traditional model of "Councils" of Citizen Participation,
4. It establishes a bilateral Commission of policies of citizen participation between the Provincial Council of Gipuzkoa and the Basque Association of Municipalities EUDEL in order to coordinate the attributions of this Interinstitutional Space whose effects can affect all the Basque municipalities or that involve the implementation Of participatory methodologies, normative projects, training programs or any other instrument that may have applicability in municipalities of the other Historical Territories.