# The Untapped Potential of Participatory Systems

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- Part I: a temporary language
- Part II: some quick facts
- Part III: advantages and disadvantages of participatory systems
- Part IV: back to theory



"We are in the midst of a transformation of democracy that involves thousands of new channels of citizen involvement in government, often outside of the more visible politics of electoral representation."

Mark Warren

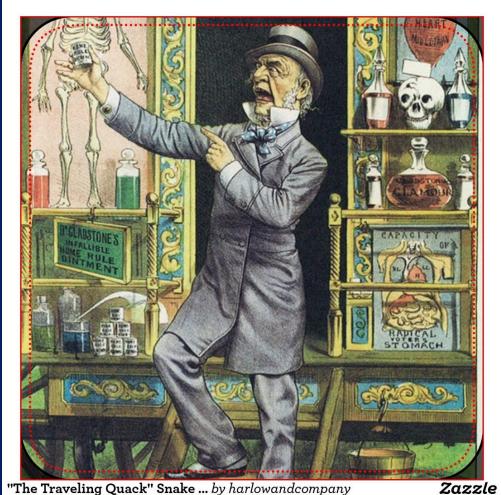
(2012 opening of grant application for Participedia)

# PARTICIPEDIA\\\





### The Problem: alchemic stage of the field



### and when you start comparing...



Example of single channel (public/mode/component)

democratic innovation



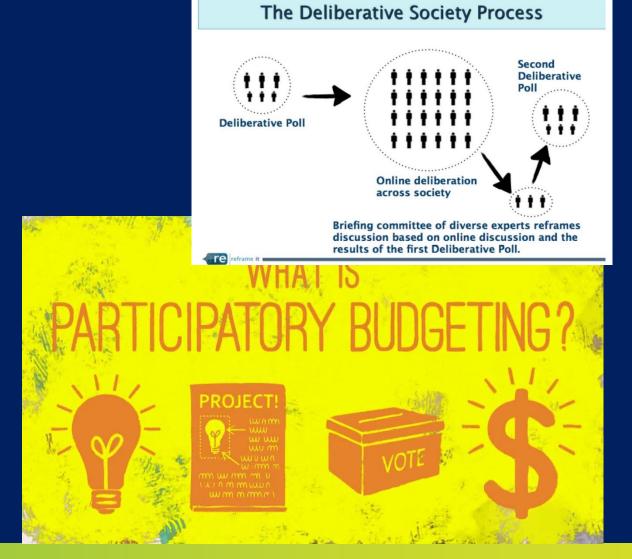




### **Example of multi-channel democratic innovations**



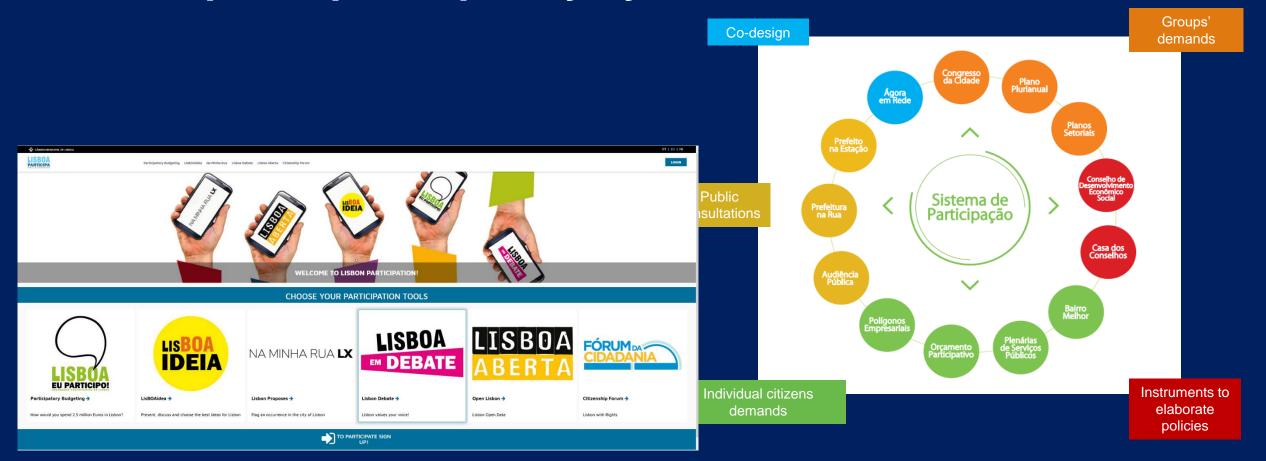






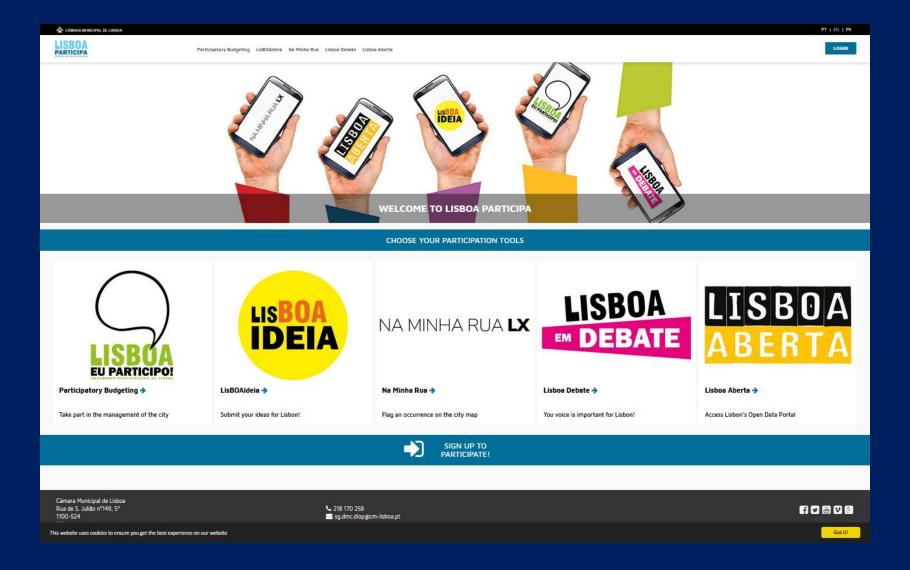


### **Example of participatory systems**





### First example of timid step toward integration



### Temporary language (not very elegant)

#### Channel

A Channel of engagement is defined as a combination of messages and participatory processes designed to encourage a specific behavior in a (specific) target public.



#### **Multichannel Democratic Innovations**

Multichannel democratic innovations are institutions that integrate messages and participatory spaces targeted to different segments of the population in a system specifically designed to increase and deepen citizen participation in one political decision making process (e.g.; decision how to spend the budget).



### **Participatory Systems**

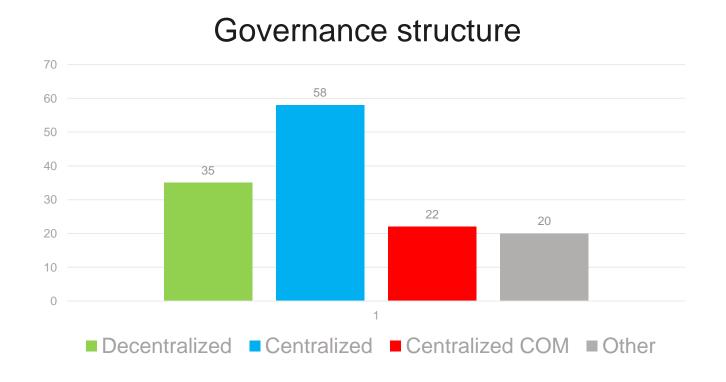
Participatory systems are institutions that integrate multiple democratic innovations each with its own domain.



### How common are participatory systems?



# Quick "facts": All 135 cities were running more than one participatory process



empatia

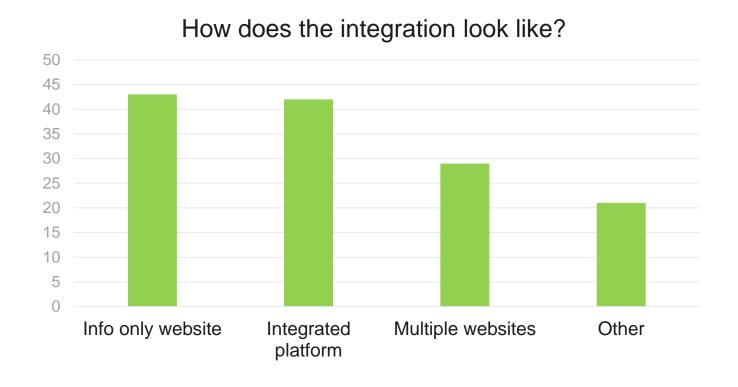
### Quick "facts":

The majority of processes we got information on are hybrid or face to face, there are less "digital only" processes.

- a) City level PB (69 out of 135): 50% is hybrid, 32% ftf, 9% exclusively digital, rest is other
- b) Public Consultations of Social Groups (50 out of 135): 24% is hybrid, 58% is ftf, 12% is exclusively digital, rest is other
- Inclusion projects targeting minorities (35 out of 135): 14% is hybrid, 66% is ftf, 9% is exclusively digital
- d) Consultations of random samples (37 out of 135): 27% is hybrid 43% is ftf, 14% is exclusively digital

### Quick "facts":

Growing number integrated participatory systems



# Many modern platforms are designed for participatory systems

















# **Core Functions of participatory systems platforms**

			Core Components												
Platform Name	Grant type, if any	What kind of deployment is it possible?	Analytics	Authentication	Community	Content Management System	Design	Events	Kiosks	Monitoring	Notify	Open Data:	Proposals	Vote	Questionnaire
DemocracyOS	NONE	SaaS + All-in-one	X	Χ	X	Χ	X	X	0	X	Χ	0	X	Χ	X
OpenDCN	NONE	SaaS + All-in-one	Χ	X	X	X	X	X	0	X	X	0	X	X	Χ
AppCivist	YES, Public	SaaS	0	X	X	X	X	X	0	X	X	0	X	X	Χ
Placespeak	NONE	SaaS	X	Χ	X	X	X	X	0	X	X	0	X	X	X
Pol.is	NONE	SaaS + All-in-one	X	Χ	X	X	X	X	0	X	X	X	X	X	X
OpaVote	NONE	SaaS	X	Χ	0	0	0	0	0	0	X	0	0	X	0
Changify	NONE	SaaS	0	X	X	X	0	0	0	0	0	0	X	0	0
My Neighbourhood	YES, Public Public	NA	Χ	Χ	X	X	X	X	0	X	X	0	X	X	0
Your priorities	NONE	SaaS + All-in-one	X	Χ	X	X	0	X	0	0	X	0	X	X	0
Loomio	NONE	SaaS + All-in-one	Χ	Χ	X	X	X	X	0	0	X	0	X	X	0
Citizenbudget	YES,	SaaS	Χ	Х	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	Х	N/A
Liberopinion	YES, Public Public	SaaS + All-in-one	Χ	Χ	X	Χ	0	X	0	0	0	0	0	X	X
Budgetparticipatif.paris.fr/bp/	YES, Public Public	All-in-one	Χ	Χ	X	Χ	0	X	0	X	X	0	0	X	X
Consider.it	NONE	SaaS	Χ	X	X	X	0	X	0	0	X	0	0	X	X
Participare	NONE	SaaS	Χ	X	X	X	0	X	0	0	X	0	X	X	Χ
Consul	YES, Public Public	All-in-one	X	X	X	Χ	X	X	0	0	X	0	Χ	X	X

# The challenge





# Risks



### Risks







### Risks

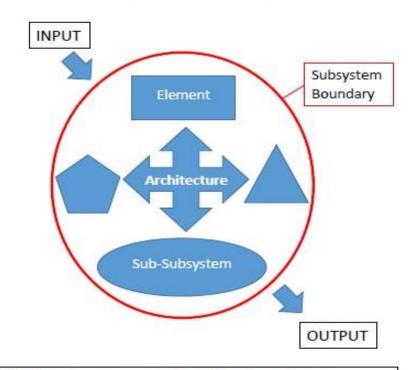


### Advantages



### Part 2: back to theory -> the systemic approach

### DEMOCRATIC INNOVATIONS AS A SUBSYSTEM WITHIN THE DEMOCRATIC SYSTEM



Within the democratic system we can analyze democratic innovations as subsystems.

A system is characterized by an input and output and an architecture that integrates and disciplines the relationship of its components. Some of these components are sub-subsystems, i.e. a set of elements which is a system in itself, and a component of a larger system. Other components do not constitute a system in themselves and thus we refer to them as elements.

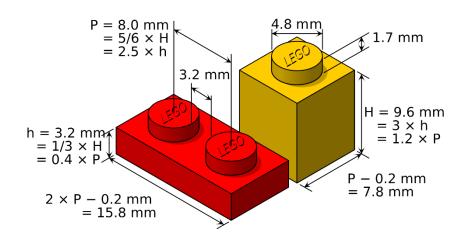




Table 1	Deliberative Polls	European Model of Participatory Budgeting						
Engagement	For the typical one weekend DP the invitation period usually lasts around 1 month. The exact procedure changes depending on the firm hired to create the quasi-random sample of participants, but it borrows from the procedure to create quasi-representative samples employed in polling. With respect messages to keep participant on task during the event these are delivered by the facilitators at the table and during plenaries. Post event retention messages are limited or absent.	Participatory budgeting has multiple engagement processes that correspond to the phases of the process itself. On average there are two phases open to all citizens, one to define projects, and one to select projects. Thus PB organizers usually conduct two large engagement campaigns. Differently from DP participatory budgeting on average curates less the design of the participatory events and thus there are less messages to maintain participants on task. Lastly PB being cyclical has more post event retention messages that have the ultimate objective of creating a persistent community.						
Capacity Building	In DP Capacity building starts before the event. Organizers send a balanced information package to all participants. Then during the event the initial day is all devoted to come-up with questions for an expert panel and clarifying doubts about the topic.	Capacity building in participatory budgeting processes is minimal. In some designs some representatives of the participants, sometimes called budget delegates or budget councillors, receive a bit of training. But on average the capacity building is limited to a short presentation describing the rule of the process (e.g.; amount of money, admissible projects, etc.).						
Problem Solving/Feedback	DP usually tackles binary choices on a complex policy problem of public relevance (e.g.; should we introduce affirmative action policies or not?). DP generates ongoing feedback during the event that is divided in tasks that have to be completed to move to the subsequent task. Most DP are consultative in nature and thus have as final outcome an exit survey and a report.	The most common application of participatory budgeting focuses on identifying and selecting small public projects within a city. Thus the problems tackled by the participants is very familiar and simple. While the problem might be familiar to the participants and the solution to the problem might be easy to identify, the solution might be very difficult to achieve. The voting phase of PB process is a friendly competition game-like experience. Feedback is constant throughout the process.						
Small Group Discussion	DP employ an accordion style design that moves between small group discussions and plenary moments. The small groups discuss the briefing materials and come-up with questions for the experts during plenaries. The main focus of small group discussion is argumentation and not ideation. DP employ facilitators and the experience in the small group is extremely curated.	Most participatory budgeting do not employ small group discussions. Those that do, such as the North American model, or some models in Portugal, focus on ideation and consensus building. There is almost no structured argumentation. Obviously spontaneous argumentation might emerge anyway.						
Taking Ownership	DP do not allow participants to design the agenda and give extremely limited possibilities to take ownership of the process that is tightly controlled. In some processes participants are allowed in the beginning to rank the principles and goals the discussion should have.	Most participatory budgetings have a steering committee composed by representatives of the participants that is in charge to review the rules of the process and propose changes.						

### The agenda

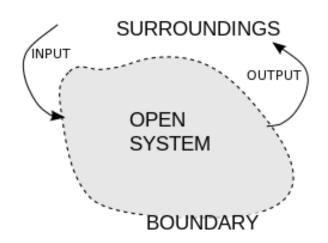
- 1) Understanding the effect of the lego blocks that compose democratic innovations
- 2) Understanding the effect of their sequence and interactions (emergent characteristics)
- 3) Understanding the effect of their interaction with the environment

### We are already doing it...

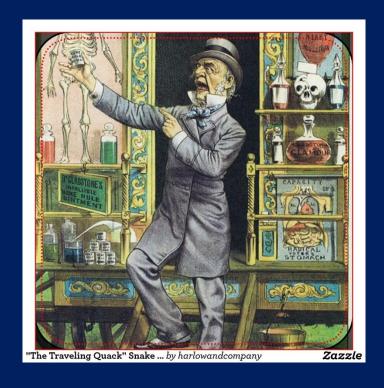
- Macro level -> scaling-up studies, interaction with national level institutions and actors
- Meso level -> subnational diffusion studies + impact of participatory Processes on public policy and interactions with local level actors and institutions
- Micro level -> effects of components of participatory processes

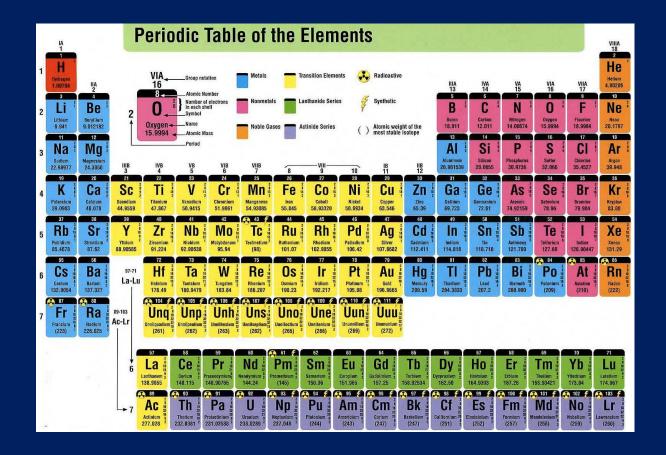
#### Operationally:

- 1) QCA
- 2) Proliferation of comparative studies
- 3) Interdisciplinary networks (CAPS, ECPR DI unit, Participedia...)
- 4) Control groups!
- 5) Going beyond the names and tags



### Objective: Move out from the alchemic stage of the field





### Thank you!

The first part of this presentation is based on a white paper available at:

https://www.spadap.com/app/download/8937282968/spada-allegretti-secchistortone\_2016.pdf?t=1467719346

The second part instead is based on a forthcoming chapter in the book of Elstub and Olivares.

Do you have a question? Comment? Feedback?

